<<世界贸易组织体制下的中国教育服务

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前言

教育服务是世界贸易组织(WTO)体系中服务贸易的一个重要部门,我国在"入世"协议中承诺 开放教育服务,并在此后的开放实践中渐进改善教育服务立法。

另一方面,教育在我国是一个热点话题,教育学、经济学和管理学等诸多领域的学者从不同角度对我 国的教育进行了较多的研究。

教育与教育服务之间的界限并不明显,尤其是我国的学者很少使用教育服务的提法,这与长期以 来我国对教育的法律定位有关。

" 入世 " 以后,一些法学学者试图从行政法和国际法的角度(主要以WTO为背景)研究我国的教育问 题,但几乎没有人把教育服务作为我国开放的服务部门整体地置于WTO的法律背景下进行考察与研究

本书是从法律角度研究我国教育服务开放机制与法制的尝试。

由于长期从事教育工作,我对教育与法制的关注较多。

从2000年起,我开始关注WTO体制下各国教育服务政策与法制的走向与发展,同时对我国教育服务中存在的问题进行研究。

结果发现,我国教育问题的根源在于对教育服务的模糊定位,从而导致政府功能在教育服务提供中的 缺位、越位与错位,也导致了教育服务开放中产生的一系列问题,其中,最突出、最根本的问题就是 教育法制滞后、教育体制残缺。

因此,要根本解决我国在开放教育服务中的问题也必须从改革体制、健全法制开始。

本书从分析教育服务的基本属性入手,将教育服务的属性与应然定位紧密联系,指出我国教育的 法律定位与现实发展的矛盾是导致教育服务提供过程中种种乱相的根本原因,进而影响了我国教育服 务开放的整体规划与布局。

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内容概要

《世界贸易组织体制下的中国教育服务开放研究》从分析教育的性质入手,研究教育的功能和政府在 提供教育服务方面的责任和义务,分析教育产业化的必要性和可能性。

教育的产业化并不减少或削弱政府的教育职责;相反,教育的产业化要求加强政府的教育职责,它只 是为政府实现教育目标提供了新的选择。

教育的经济属性使得教育服务可以跨境提供,实现部分教育部门(主要是高等教育服务)的国际化。 开放教育服务是我国加入世界贸易组织(WTO)的庄严承诺。

但是,我国学者很少研究"入世"以后教育服务开放面临的法律环境。

国内教育立法的不完善与开放教育服务过程中出现的种种问题对我国履行"人世"承诺产生较大的影响。

因此,从法律角度研究WTO体制下的中国教育服务开放政策具有理论和现实意义。

《世界贸易组织体制下的中国教育服务开放研究》认为,教育在本质上是一种服务,属于准公共产品 ,具有政治、经济、文化和社会功能。

国内的学术界、教育界、政府部门片面强调教育的政治、文化和社会属性,对教育的经济属性认识不足。

学术界和普通民众对教育产业属性的认识甚至发生偏差,简单地把教育高收费和乱收费等同于教育产 业化。

国家拥有教育主权,公民享有平等的受教育权。

教育主权的内涵包括国家在教育领域享有对内的立法权、管理权、司法权和发展权以及对外的开放权

保障公民的受教育权的完整实现必然要求国家为公民提供充分平等的教育机会,国家有义务为公民提供基本的教育。

国家行使教育主权和保障公民受教育权的完整实现,这为国家开放本国的教育市场提供了可能性和可行性。

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章节摘录

1.4.1 Academic Significance of the Research The education sector is showing a strong tendency to opening and reform in theworld today , partly as a result of economic globalization and regional integration. It isincluded in the WTO system as a tradable service sector and has become a major focusof negotiations on trade in services. In China , there are numerous scholars engaged in the research on the education sector from the perspectives of education managementand economics , but few people have done research from the perspective of legislationin the context of Chinas accession to the WTO. Fewer focus their attention on theopening of Chinese education and the formulation and legalization of Chineseeducation policies. Most of the current publications on trade in services in China alsoavoid touching upon education services. It must be admitted that the research on theeducation services in China still has a long way to go before researchers engaged in law studies shift their attention to the probe into the development and the opening of education services in the new legal environment at both national and internationallevels for solutions to the problems with the current Chinese education sector.

This research is first of all an academic scheme intended to fill in the blank ofacademic research in China today as is mentioned above. Since China has committeditself to opening its education sector and implementing the WTO rules , its accession commitments require more academic research on education services from all perspectives for countermeasures that China can adopt to meet the challenges incurred by the new development of education services. The lack of studies on the Chineseeducation sector from the perspective of legislation should be ended for the sake of developing and opening Chinese education services in the long run.

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